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Jack Gibson is a member of the British Columbia and Saskatchewan Bars. And is an Administrative Crown Counsel for the Ministry of the Attorney General in Chilliwack, British Columbia.

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COVER STORY

A hhh! The dog days of summer! Three members of the Calgary Police Service display some of the modes of transportation that in these modern times would be considered unorthodox. Modern technology such as bicycles made by Calgary based Cycletech Company, have come a long way toward assisting modern police forces in realizing their objectives.

Many officers see themselves driving police cars with roof lights and sirens. Responding to radio calls that demand their immediate attention. Not so for the new era of police bike patrols which many agencies have found to be invaluable. The advantages of these patrols are numerous. They patrol quietly, they give added mobility to otherwise foot patrol officers and the public relations aspect can not be measured. The positive public response to the bicycle patrol fits well into the modern philosophy of protecting the community, environment and personal health.

This month's cover depicts another modern trend. It is called recycling. However this recycling means bringing back ideas from the past and making them work for today. The 19th century idea of patrolling on horses and bicycles still has its place today.

We hope you enjoy the 'SUMMER' issue of Blue Line Magazine. After this issue we take a two month break to recharge our batteries for the new season beginning in September. Don't forget to keep sending us your news. We appreciate hearing from you. Have a nice summer and be careful out there.

Letters to the Editor

I take exception to the recent articles by Steven Sheppard in the January February issues concerning "The Handgun Challenge — Revolver Vs. Pistols"

If one didn't know better, it would appear that Mr. Sheppard had been commissioned by some police administrative department to dissuade the average police officer, who is not overly familiar with firearms, from requesting or demanding a switch from revolver to semiautomatic pistol.

My original intention was to dispute 15 of the 20 advantages/disadvantages listed in the article concerning the semiautomatic pistol, however this letter would soon be as long as the articles themselves.

The only advice I can give anyone who read the articles and now feel that semiautomatic pistols may be inferior to revolvers is to do the following; invest \$15.00 and buy a copy of "The Semiautomatic Pistol in Police Service and Self Defence" by Massad Avoob.

Although Mr. Ayoob's book is basically pro-automatic, he gives an abundance of information on both the "pros" and "cons" of the semi-auto and points out that virtually all the "cons" are easily remedied or do not apply to modern day semi-automatics.

To the credit of both Mr. Sheppard and Mr. Ayoob, both point out that the transition from one type of firearm to another required extensive training and unfortunately for most Canadian police officers "training" costs "money", something our governments seem less and less inclined to spend on policing despite our rising crime rate.

Perhaps we may end up following the American lead and be reactive in equipping our police forces after finding ourselves routinely outgunned by an ever increasing criminal element rather than proactive and preparing for the future. Unfortunately, given the events of Oka, Quebec, last summer, the almost routine seizure of fully auto-matic weapons from street gangs in Vancouver and a recent shootout with heavily armed murder suspects in Toronto, the "future" for Canadian cops may already be here.

Brian Largy R.C.M. Police White Rock City Detachment British Columbia

Thanks for a very informative Canadian publication. We are very lucky to have Blue Line. A few more people should realize this. Instead of reading the free detachment copies they should pay up.

Mark Pitt-Payne Kerrobert, Saskatchewan

Editor's Note: Canada Post has turned the heat up on us and the free copies are about to be dramatically cut. Blue Line Magazine must have the majority of its print run listed as paid subscribers or else we must continue to pay huge postage rates. If we can not do this we will be paying around 150% more in postage by January.

I would like to thank you for the publication of our Union newsletter article, "After the Use of Deadly Force: What You Should be Aware of", in the April 1991 issue. We feel that this issue is an important one for all police officers across Canada.

I would like to mention that the article's author was Kim Rossmo, our Vice-President and our Director of Research and Information Systems. Kim teaches a policing course at Simon Fraser University and lectures on this particular topic to our Department's post-critical incident trauma team.

We find that your magazine does a very good job of presenting relevant police information from the street officer's perspective.

John de Haas President Vancouver Police Union

Members of Long Sault OPP Detachment have shown little or no interest in your publication. I request that the detachment be removed from your mailing list.

J.J. Mesich, S/SGT. Det. Commander

Editor's Note: Just in case you thought we only get good letters!

Reserves are "not REALLY Cops?"...
Ya know that sounds kinda funny comin' from a guy that's REALLY under arrest!"





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Commentary

- Allan E. Scott -

I am one of the many Metropolitan Toronto Police Officers who have pledged allegiance to Her Majesty Queen Elizabeth II, the Queen of Canada. I am writing this letter in the hope that your magazine will take a stand on Bob Rae's decision in Ontario to replace the police officers' oath of office to the Queen, with one to "Canada".

This issue involves the cultural heritage of a great many Canadians. Why should I be forbidden from swearing allegiance to my Queen while Sikh officers are free to choose whether to wear their turbans, and police commissioners are free to choose their oaths? I understand and agree wholeheartedly with goals of establishing a more equitable multicultural society, but why does it seem that progress in this direction always has to trample on the rights and traditions of the white Anglo

Saxon Protestant person?

For me. Her Majesty is a source of pride in my work. When I took my oath three years ago I felt a certain humble pride that I was fit to serve Her Majesty in the office of Police Constable. The history of British common law and policing is a proud one, and Canadian policing is modeled after it. The crown on many of our uniforms is a reminder of this. I doubt any officer goes through police college without studying Sir Robert Peel's principles of policing.

The point is that to have police officers swearing oaths to governments of the day or some other temporary institution is inconsistent with officers' roles as independent agents of the Crown. It is far better to swear an oath to an independent and neutral source of tradition and authority, such as the Queen. She is, after all, our head of state - like it or not.

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Policing By Bicycle

- P.C. Garry Coles -Halton Regional Police Service

Police agencies throughout officers served. This goal appeared to are invariably looking for innovative tinually stopped by citizens who ways to provide services to the communities they serve that are both competent and cost effective. The arrival of community based policing has magnified the desire for such

programs.

Policing by bicycle is not a new idea. There is an indication that police in the Halton Region were on bicycles in the 1950's and 1060's; however in 1987, the Seattle Police brought cycling to the forefront of the police community by starting their own bike patrol. By establishing a convincing program, they gained great media attention. Numerous agencies in the U.S. have since started similar programs. It was felt that such a concept could work in Halton, specifically in the town of Oakville.

In January of 1989, we decided upon a bicycle patrol, which would commence in May 1989. We felt it would open numerous avenues for community based policing in our region. Two fully equipped uniform patrol officers riding mountain bicycles were assigned to patrol duty. We believed such a deployment would enhance our community directed patrols since the police officers were more accessible and visible to the public than the officers in patrol vehicles.

We were very happy with the puncture tubes. results of the test marketing of the program. Both officers were able to compete with the car officers in statistics and for the most part, they could compile more. However, the primary motive of the program was to improve interaction with the communities the

Canada and the United States be met as these officers were conwanted to find out about the 'cycling cops'. The program was so successful that by 1990, it was expanded to eight officers, six in Oakville and two in Burlington.

Equipment

Considerable thought was given to the appropriate uniform. While designed to be comfortable, strict adherence to the uniform worn by all patrol officers was required. Uniform pants tailored into shorts, the standard police shirt, navy socks and black cross-trainer running shoes made up the summer uniform. During inclement weather, a yellow riding jacket and black all weather pants were worn. The word POLICE was affixed to both garments for easy identification. With safety as a priority, a bicycle safety helmet, cycling gloves, riding glasses and a bullet proof vest were also worn.

The bicycles we first used were 18 speed-600mm mountains bikes, but in 1991, we have gone to 21 speed-700mm cross bikes. These bikes are a cross between the rugged mountain bike and the fast touring bike. The cross bikes can be 3 to 5 kilograms lighter than the mountain bike vet just as strong. This year we are using kevlar tires with non-

We felt that lighting would be essential as we desired a 24 hour patrol. To our knowledge we were among the fir st to ride all night in North America. We incorporated a rechargeable lighting system that proved to be very efficient. A new bat-

tery powered pulsating rear red light was also being used for increased visibility when approaching the officers from the rear. Monadknocks were attached to the frame by velcro straps while all other equipment was carried either in front bags or in a rear hard shell bag. The rear bag was the only portion of the bike that was labeled with POLICE.

Advantages

The bike program has become a marketing dream for our police service. Children and teenagers are constantly around us asking about the equipment and how we do our job. which allows us a great opportunity to establish a favourable impression on them. By increasing contact with the citizens, we are able to encourage safe cycling, promote community based policing and receive feedback from the public at large.

We have managed to satisfy the needs of the community in ways that have not been seen before. Most police agencies are composed of car and foot officers. We have incorporated the bike officer into our service as a link between the two. When responding to serious situations the bike officer can combine with the other two methods of policing and boost the success rate. By patrolling one hundred percent of the area, the bike officer can provide a more complete protection package then the car officer and at the same time, cover a larger area more quickly than a foot patrol officer.

The bike officer can be as effective as an old clothes squad with the visibility of a uniformed officer. The bike is silent, very fast and has the ability to cover vast areas. It is adept to all types of terrain and can go in almost any type of weather. At 2:00 a.m. when many break and enters occur, you are able to hear and see better than if you were in a car. With the speed of the bike, you are in a better position to arrest the culprits. Even if the bike must be discarded, the officer is equipped to run. We have been also successful in apprehending cars and motorcycles. Property checks are made more easily at malls or industrial complexes by checking doors while riding by.

For police agencies that have a current foot patrol program it is suggested that bikes be added to augment their response and effectiveness. We have four foot patrol officers who are currently doing this. They are able to maintain the high public contact while servicing their area in a more capable manner. When the season is concluded, they return to walking. At present, we are looking at a seven month season but it is felt that we can go as long as nine months in the Southern Ontario area.

This program is perfect for physical conditioning as well as developing a better lifestyle for the officers involved. The out of shape cop becomes a thing of the past. Our people cycle 30 to 70 kms per day over a four day period.

Cost

The price of one officer's bike equipment and a bicycle is approximately \$1600.00. This cost covers a maintenance program as well. The bicycle will last two to three years depending on the make and the use. In general, police officers are hard on any of their police equipment due to the nature of the job. This is true for the bike officer as well. One of our officers wrapped a bike around a cement pole during a successful apprehension of a group of thieves. The cost was certainly offset when one compares the cost of a police vehicle. insurance, fuel and upkeep.

Results

The results of the program over the last three years have been beyond all original expectations. Our media coverage has been outstanding and has given us the opportunity to appear on shows such as Canada A.M., the Journal, and CNN News. We have also had reporters ride with us. During these interviews, we have spent a great deal of time talking about safe cycling and subsequently getting our message out to the public.

In regards to police work, we have



achieved all of our goals. For example, this past summer one of our areas in the downtown core had been labeled as a trouble spot. Four of our bike offices spent three weeks in the area and completely cured the problem. The citizens of the area could not say enough about the program.

Our people are very dedicated to the education of proper riding habits for the cycling community and as a result, have become a role model. Due to our high visibility, we have been able to convey the message that helmets, lights, bells and a well tuned bicycle are a must.

In 1991, we have expanded the program in an attempt to service all of our communities. Two of our bike officers will be outfitted with a stretch mini-van. This van can transport the bicycles and will be utilized as a mobile office. The officers will be outfitted with police radios and will be carrying cellular phones (pocket size) while they are away from the van to improve their service capability. The unit will be called TRACE (Targeted Response Accomplished by Cycling Enforcement). This unit will be utilized in all communities on a "need" basis. The TRACE unit will be specializing in loitering, liquor, parks and high criminal/drug areas. It will be utilized in a 25 hour patrol from April 1st to October 31st.

Summary

Implementation of bicycles in policing supports the philosophy of our police service which is community based policing. This program has the capabilities to be preventative, proactive, and reactive in relation to the needs of the community. We feel that bicycles in policing will only increase in the 1990's. The commitment of patrolling green belt areas with fitness trails, grid lock and the need for enhanced visibility of police officers makes the 1990's an ideal setting for this type of program.

We encourage any police department that is considering such a program to seriously look at this concept. We have a package regarding the program that is currently being sent out which includes both photos and technical data. This package has been sent to various agencies both nationally and internationally, and as far away as Israel. If you already have a bike program, please send us any information you have. It is felt that if more police agencies become involved in this program, we can all learn from each other's experiences. This can only benefit all of our cops on bikes.



Blower Latine

Will The Real 'Jack The Ripper' Please Stand Up

- Geoff Cates -

N owhere have there been crimes that have aroused and sustained the public interest as have the Jack the Ripper murders. The myths surrounding the Ripper murders are legion. It is probably more difficult each year to sift the truth from the rumours that surround such a publicized event.

Many of those fascinated by the Ripper mystique believe there were numerous murders committed by the Ripper. Speculation as to who he was runs the gamut from some diabolical fiend to a member of the Royal family.

Perhaps forgotten, or shall we say shrouded, in all this is the fact that the police were involved and very much so. They seconded a great number of detectives from other divisions and placed extra uniform patrols in the area in which the Ripper was known to operate. They launched a massive investigation and in the end they closed the file on the greatest crime in British history. Were they satisfied the culprit had been identified? I think so.

To get to the heart of the matter, let us travel over very worn ground. First of all, in my humble opinion, Jack the Ripper was involved in only five murders. These took place from August to November 1888 in the East End of London. This is confirmed by the fact the police concentrated their efforts on these similar murders.

The area in which the murders were committed was a one quarter square mile area. All victims were seized from behind and all had their throats slit. All but the last

murder occurred out of doors in the dark alleyways of London's East End. The victims were all common prostitutes. These then are the basic facts in the series of Ripper murders.

I don't intend to go into the background of the individual murders, but rather to ascertain who the suspect was.

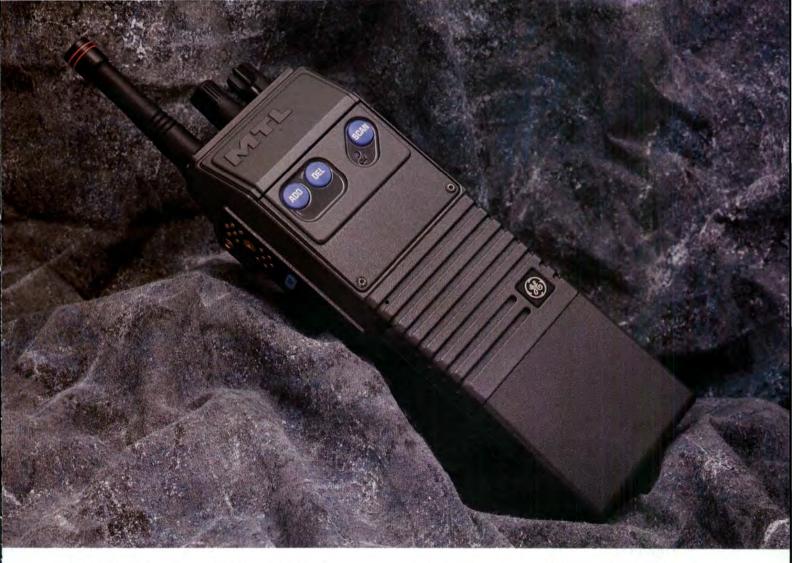
Enter one Montague John Druitt, 31 years of age when he died. He was a barrister who had been called to the bar in 1885. He was from an upper middle class family living outside the London area in Dorset. His father was a surgeon, as were his grandfather, uncle and cousin. With that kind of a background, there was plenty of opportunity for Druitt to pick up the niceties of the trade. Druitt won a scholarship to Winchester School, where he spent six years. He was a good athlete and a fine student. It was not until he attended Oxford College that his marks began to drop. Druitt was a good mixer and won some acclaim for his abilities as a debater. He applied for admittance to the Inner Temple in London, was accepted in 1882 and was

His law practice never got off the ground, although he took chambers at King's Bench Walk, not far from the East End murders, and kept them until his untimely death in 1888.

Continued on page 10

called to the bar in 1885.





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Mobile Communications

As his practice was anything but flourishing, Druitt took on a job as a teacher in a cramming school in Blackheath, a short train ride from London.

Druitt was known to frequent London's East End and knew the area intimately. One of Druitt's drinking companions who accompanied him on many of his visits to the East End haunts, told people he had once lodged with Jack the Ripper. One thing is certain. On Monday, the third day of December, 1888, Druitt weighted his pockets with stones and jumped into the Thames River. His body was not recovered until nearly a month later.

Upon his death, the murders ceased as quickly as they had started. Druitt's mother was notified of his death, his father having died some time previously. The shock was so great, she was eventually lodged in a mental hospital.

Did she have some suspicions of her son's activities? Did she relay any of this to the police when she reported him missing? That is not known. It is known that Druitt left a suicide note with his headmaster. It is not known if the handwriting on the suicide note matched that of the notes sent by the Ripper during his killing spree.

What is known is this. After the death of Druitt, the police disbanded the extra forces sent to the area during the murders. Detective Inspectors seconded to help with the investigation were sent back to their units. The

Whitechapel Vigilante Committee, set up as a result of the atrocities, was disbanded. The head of the committee, Albert Backert, was called to police headquarters and advised the police were convinced the Ripper had committed suicide and the threat was over. They advised him his body had been fished out of the Thames some time ago. Backert had to be satisfied with this explanation and agreed to disband his committee.

Is it possible the police would relax their vigil if they were not at least reasonably certain the culprit was deceased? I think not.

Melville MacNaghten was Assistant Police Commissioner of the Criminal Investigative Department from 1903 to 1913. In his memoirs he is fully convinced Druitt was the killer. He was on the force during the investigation and must have had some knowledge passed on to him as he rose through the ranks.

The Ripper mystique will likely never die. There are too many facts to explore, too many followers who want the killer to be someone other than a dissipated, tortured middle class barrister cum schoolteacher. People are not looking for logic; they want sensationalism. The books and articles will continue and the ghost of Jack the Ripper will live on.

Regina Vs. O'Brien 1105-004 (9 pages)

Time limit on right to counsel not allowed

A Newfoundland man has had his ability impaired charges dismissed after evidence revealed officers had given him fifteen minutes between Breath tests to contact a lawyer.

The Newfoundland Supreme Court had overturned an earlier conviction by a lower court after it determined the officer performing the test had no grounds in law to demand the fifteen minute limitation.

The accused was stopped by police in March 1987. At that time the officer determined the accused's ability to operate a motor vehicle was impaired by alcohol. The officer arrested the accused, read him his rights to counsel and demanded the accused accompany him for the Breathalyzer

tests.

Upon arriving at the station the accused made it clear he wanted to speak to his lawyer. At the time the accused was unco-operative and abusive toward the police and used considerable vulgar language.

The Breath Technician demanded the accused blow into the Breathalyzer for the first test. After complying the accused asked to use the telephone to contact his lawyer. The officer told the accused he could contact his lawyer but he only had fifteen minutes to do so. The officer's testimony indicated he told the accused, "when I'm ready to go, you'll either have to take them or not take them."

In the Supreme Court ruling Mr. Justice Roberts stated, "There was no reason for (the officer's) haste and he unquestionably left the appellant with the impression he had to contact a lawyer between tests or not at all..." The Justice continued by adding the time limit "was not something dictated by the Criminal Code or necessitated or justified by the (accused's) conduct."

The court ruled the accused was not advised but misadvised of his rights by the police and the admission of the evidence would bring the administration of justice into disrepute. The evidence was therefore excluded and an acquittal substituted.

TO

Walk through open door violates rights

The British Columbia Supreme Court, in a February decision, that drugs obtained by police was inadmissible because the officer trespassed into a hotel room open door.

At a voir dire hearing evidence revealed that the Victoria police officer received information that a man at a local hotel wanted to swap a gun for drugs. The officer attended the hotel and noticed the hotel door was ajar. The officer knocked on the door and it opened wider and he walked into the room. He then saw two people in the process of bagging cocaine for trafficking. The officer had a brief conversation with the accused and then left. He later obtained a search warrant and returned to the room and seized the evidence and arrested the accused.

In this case the B.C. Supreme Court Judge ruled that "the entry (was) a trespass and therefore illicit." The ruling went on to say that hotel room occupants have a reasonable expectation of privacy just as persons in regular homes.

The judgement found that the partly open door was a waiver to the expectation of privacy, however, only as far as what could be viewed from outside the door. The ruling said there was no evidence of illegal activity until after the trespass by the officer occurred.

In the ruling the judge stated the officer had not willfully or flagrantly violated the Charter but that his actions were deliberate. The ruling went on to say that the subsequent search warrant obtained by the police was based on a breach of the accused Charter Rights. Due to this the judge ruled that the evidence, if admitted, would bring the administration of justice into disrepute. The cocaine was excluded from evidence and the charge dismissed.

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Balancing Provincial-Local Control

A New Mandate For Policing In Ontario

- Paul L. Black -

Tany sections of the Ontario ■ Police Services Act will grant the Provincial Government greater control over the provision of police services. Section 135(1) provides the Lieutenant Governor in Council (Cabinet) the authority to make regulations consistent with thirty different areas of concern in policing. The first of these allows the power to prescribe "standards for police services". This power is one of several not specifically expressed in the old act. Others include the power to regulate the use of force and the power to control police pursuits.

This act will further strengthen police service by providing, for the first time, uniformity in standards and effective guidelines to let the individual officer know his or her rights and responsibilities.

This statement of the intent behind these changes, made by the Solicitor General, sounds very noble. Some, however, see these efforts in other terms. For example, the Solicitor General has the obligation under s. 3(2) to monitor Police Forces "to ensure that adequate and effective police service" is provided and to ensure that police services are being delivered in accordance with the ... prescribed standards of service."

While the direction the NDP government will take is currently unknown, concerns are held by many who have experienced the challenge of providing levels of service through municipal taxation.

Police Services, may limit the ability involvement of the Board in the day-

of police forces to respond to the unique needs of their municipality.

Amendments aimed at striking this balance were made to the final draft. Achieving and maintaining this balance is vitally important to the future of policing.

Political Guidance Versus Political Interference

Another concern over the shift towards greater provincial control is that it threatens the arms length relationship between politics and the police. Hicks states, "With these powers it may be politically tempting for the government of the day, in response to emotions created by an incident which receives unusual media exposure, to prescribe hastily unworkable or impracticable standards of police services."

By increasing the power of political bodies to dictate police activities, and enforce their directions, the potential certainly exists for a serious erosion of this tradition of independence.

A similar apprehension has been created on a local level. Section 41(2) provides that "the Chief of Police reports to the Board and shall obey its lawful orders and directions."

Section 31(1) defines the responsibilities of the Boards to "generally determine objectives and priorities with respect to police services in the municipality".

At a meeting of the Ontario Association of Chiefs of Police the feeling was expressed, that this effec-Additionally, this shift to Province-tively gave away authority and wide control, coupled with the powers responsibility of the Chief of Police to granted to the Solicitor General the Board of Commissioners of Police. through the Civilian Commission on It was felt this would result in greater

to-day police operations. It was further felt this would place the Chiefs of Police on the threshold of orchestrated conflict with the Boards.

As a result of pressure from this group, the phrase "in consultation with the Chief of Police" was added to what became section 31(1)(b). While this softens the effect of the act, the potential for abuse of the power granted to local Boards continues to create legitimate apprehensions.

The objectives of these sections are, however, guite honorable. The Act states, "the legislation will, for the first time, provide a clear definition of the roles and responsibilities of these Boards in setting guidelines and establishing policing policy in the community. As well, these Boards will ensure that policing meets provincial standards."

Achieving and maintaining acceptable limitations to these powers will be critical to achieving equilibrium between accountability and separation of political activities from policing.

Addressing Race Relations Issues

Legislation aimed at ensuring that policing meets the needs and expectations of the growing visible minority communities in Ontario has been perceived by many to be, mostly unsuccessful. The Ontario Task Force on Race Relations states, "...many of the people who did appear before us...convinced us that the visible minority communities do not believe that they are policed in the same manner as the mainstream, white community. They do not believe that they are policed fairly and they made a strong case for their view which cannot be ignored."

Continued on page 14



Charges dismissed after unlawful entry by police

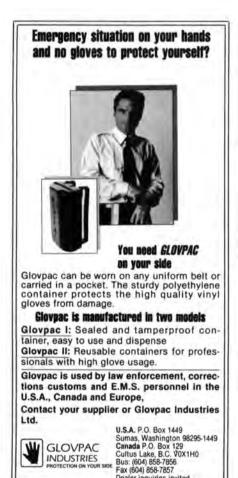
An Alberta Provincial Court Judge dismissed drinking driving charges against a man who failed to stop for police because the arresting officer had no authority to enter his residence.

The accused, whom the judge described as a "churlish lout", was pursued by police after he had failed to stop when signaled. The officer chased the accused to his front door and the accused closed the door behind him. The officer knocked on the door and then walked into the house. Realizing the accused was impaired, the officer arrested him for this offence. The officer was subsequently assaulted and this charge was added.

The court ruled however the officer's initial reasons for entry into the house was flawed. In the ruling the judge stated "the entry by the police constable into the dwelling house in hot pursuit of a person suspected of a breach of summary legislation contained in a provincial enactment, as opposed to an indictable offence, was therefore also unlawful."

The judge determined Supreme Court of Canada case law clearly ruled the entry would have been proper had the officer wanted the accused on an indictable offence. However the evidence at trial indicated the officer entered the house to arrest the accused for breaching the Highway Traffic

The judge dismissed the ability impaired and assault police charges. He convicted the accused of failure to stop for police. In summation the judge stated the accused "conducted himself throughout the investigation as a churlish lout whose apparent disdain for authority, barring some sudden transformation, can only land him in further and continuing confrontation with the law."



Dealer inquiries invited



The Act requires Ontario police forces to establish mandatory employment equity policies, programs and implementation timetables. These initiatives are presented in the Act in a manner that appears to have the support of most.

The feeling is, however, that the subsequent regulations will be more exacting. Mr. Hicks in his report states, "...those requirements which are specified in the Act are not particularly onerous and provide for a high degree of self-regulation. The regulations may ultimately be more demanding. It should be noted that each Board must submit its plan to the Solicitor General for approval. The Solicitor General may make changes in the plan."

This uncertainty over the future incentives of the regulations will continue to cause concerns in many quarters particularly with Police Associations. Morrison in his report in the Fall 1989 issue of the 'CPA Express' writes, "We do not disagree with the majority of those recommendations but there are some that we simply cannot accept such as direct entry and fast-tracking in relation to promotions."

Section 135 grants Cabinet considerable authority to dictate further employment equity initiatives. It is expected that there will continue to be considerable pressure brought on the Government to respond to the desires of minority groups. How this authority is exercised will seriously affect the acceptance of these initiatives within the police organizations.

In addition to these concerns many of the smaller municipalities are concerned that they will be forced to devote valuable resources to programs that are designed to solve problems that are more serious in the large metropolitan areas.

In addition to the employment equity initiative, the response to the

recommendations of the Task Force can be seen in the creation of a special unit to investigate incidents involving serious injury or death that "may have resulted from criminal offences committed by police officers."

It would appear that the general concept of this initiative is being welcomed by most. While investigative units of individual police forces make every effort to be impartial in the investigation of these incidents, there is always the perception of a cover-up. This holds true even when another outside agency is called in.

Concerns raised over this issue are with the wording of the section not with the concept. "This wording implies that every time this unit conducts an investigation that the Police Officer committed an offence. I am sure this is not the intent." (O.A.C.P., Zone 3 Report 6).

Racism is a serious problem which threatens society itself. How the Act is used to change the perception of police and visible minority relations, will significantly affect the ability of the police to address the global racial issue.

Discipline

The Police Act provided a disciplinary process which recognized the unique nature of police work. The inclusion in the act of section 59 (1) which permits informal discipline in the form of an admonishment on consent will be welcomed by all. Dealing with every slight error of behaviour under the old Act, required the invocation of a very complex procedure. The laying of police act charges for minor transgressions in many cases created a confrontational atmosphere that caused greater difficulties than the actions which generated the process.

The Police Association of Ontario appeared satisfied by the wording of the section. There were some Chiefs however, who felt it should allow for penalties of a somewhat more serious nature. The final draft included provision for agreements between boards and associations to allow for penalties



other than admonition without a hearing. The proper use of this new section will hopefully have a positive effect on the relationship between the various associations and administrations.

The other main thrust in the area of discipline concerns "Burden of Proof". In the new Act the proposed criteria was not well received by the Police association of Ontario. In their submission to the Standing Committee they stated, "...the Police Association of Ontario is very disturbed that the Solicitor General persists in treating police officers in Ontario as second class professionals, who according to Bill 107, do not merit the same consideration in the protection of their professional reputation and livelihood as other professionals in our society..."

As with many other areas of the Act the true direction of these changes will be reflected by the regulations, which in this case will include a code of conduct. The continuation of the consultative process has the potential to reduce the confrontational aspects of police disciplinary matters. How well this potential is developed will have a significant effect on the future excellence of police organizations.

Labour Relations

Many of the areas where the groups represented on the Police Act Amendment Committee were unable to reach a consensus were in the area of Labour Relations.

The Act represents the efforts of the Ministry to compromise the divergent positions of the Municipal Police Authorities and the Police Association of Ontario. While there were concessions made to both of these groups, there appears to be dissatisfaction in both camps.

In the submissions to the standing committee by the Municipal Police Authorities, it states the new act fails to introduce "legislation which permits sufficient and cost effective policing." The committee went on to say the act lacked statutory protection of



management rights and adequate controls over collective bargaining. The MPA forecasts serious future problems in the delivery of adequate policing services and the maintenance of high standards.

Mr. Jessop, President of the Ontario Police Association stated in his submissions, "This provision of the Bill (placing restrictions on arbitrators) will have a serious negative financial impact on our members. Further if no financial incentive is offered to future members of our profession, as it becomes increasingly complex and personally unrewarding, the quality of our members is going to deteriorate."

Of significance in this area is not so much the success or failure of either of these parties to achieve their goals but more importantly the opportunity presented by the process. The consultative approach used in the drafting of the Act has the potential, if given a chance, to allow the police profession a new status of maturity.

Conclusion

The Police Services Act updates the legislative framework to meet the demands of a changing environment. It also creates the opportunity for new initiatives to enhance the quality of life in our communities. This quality can only be reflected in the ability of the leaders of the various interest groups to work together.

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A History of Careless Driving

'A Reasonable and Prudent Driver'

Morley Lymburner –

n a charge of Careless Driving one of the most important criteria is whether the driver was a reasonable and prudent driver. If he was not, then it is either a deliberate act or an act of inattention. In each collision investigated the officer in charge should consider both of these options.

Officers should bear in mind, further, that Dangerous Driving can include elements of inadvertence (inattention or not paying attention is another way of putting it). Some case law has proven that the mere act of inadvertence itself can be dangerous to the public having regard to all the circumstances. However it does not necessarily go the other way. If your case in court proves that the offender really wanted to do what he was doing your Careless Driving charge will. or should, fail.

The Appropriate Charge

Many years ago it became quite popular in traffic fatalities to lay only the minimum charge that was committed. If it be an improper left turn or disobey a red light then that was the consequence the driver was faced with. The idea of penalties that reflected the victims point of view or that was a deterrent to others was only minimally considered.

The police officer has a duty to bring the offender to court, and to prepare and assist in presenting the case to the courts in a fair and objective manner. He has a further duty to the public at large. He has a duty to protect them. When he fails, as in a fatality or serious injury, his duty is transferred to the victim.

I know this is difficult to get our heads around but to say it in another fashion the officer must consider the victim in these matters as much as the offender. He must be ready to make an example of the offender that would be suitable to the public and the justice

The charge to be considered must take into consideration firstly whether the suspect is deserving of the punishment contemplated. Secondly, if he is not, then an appropriate charge that would display to the public that this type of behaviour is unacceptable and is a direct consequence of that act.

"It Was Just An Accident"

Another scenario would be the motorist involved in an accident on snow covered roads. Is a charge appropriate? Consider what has been mentioned.

Was the reason for this accident a result of a trap situation? Is the location of the accident such that no one who was driving in a prudent manner could avoid the collision?

Were the vast majority of drivers on the road that day smashing into others? At that particular location have there been numerous similar accidents in the past?

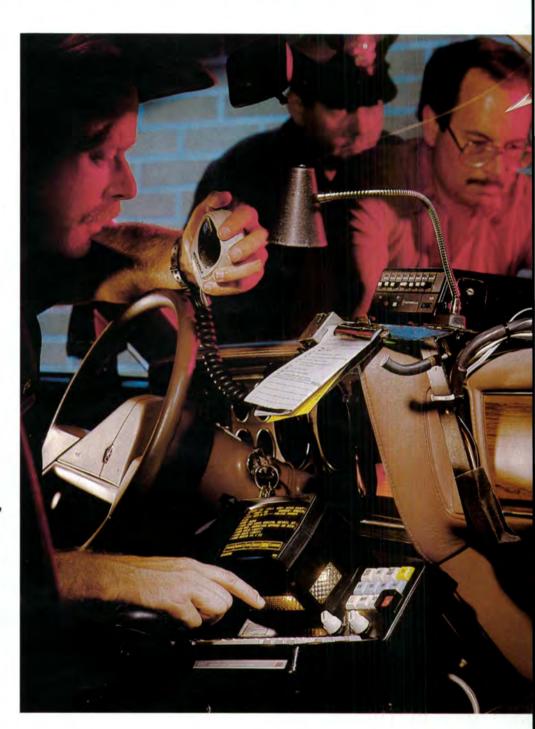
You may well come to a conclusion that a charge is warranted. The mere fact that snow exists does not lift all rules of the road. Certainly some discretion must be used. But all responsibility for orderly traffic flow cannot be abandoned.

You should always remember that 'accident' is just a polite term for someone making a mistake. It is as much a caused occurrence as mischief, theft, or murder. The only difference is the degree of intent. If the intent is not there in a collision, then you may have Careless Driving.





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Covert Weapons

- Craig Best -

I t was a hot humid July day. Constable Jeffries was wishing that he had taken his vacation in July like his wife had been nagging him to do. Well, nothing could be done about that now. As he passed St. Lawrence and Dorchester he noticed the small frame of a man he had chased two days prior for purse snatching. The man was leaning against a wall outside of the corner tavern. He had nothing in his hands but a pop can and he appeared to be alone. Jeffries decided to turn at the next corner and come back down the lane where he could approach unseen and make the collar.

He parked his cruiser away from the corner and walked to the edge of the wall. The suspect was only two feet from him now and still relaxing in the shade of the building. The constable leaped out of his hiding place telling him he was under arrest. Just then the pain came. A terrible burning of his eyes and face was all he could remember and then he couldn't see. The pop can had a squirting device in it that had sent streams of acid into the constable's face.

A very good friend of mine once told me that if you want to stay alive and safe while still being effective in crime fighting, you have to put yourself in the "bad guys" shoes. In other words think like him. Ask yourself how you would act if you were him.

For the most part police officers have had a very normal middle class upbringing and now more officers are coming straight out of colleges and into police work. These officers have not been exposed to "street life" prior to being placed into an enforcement role on the street. These officers and veteran officers alike must be made aware of the weapons that street wise offenders are using against officers.

Unfortunately far too many departments and academies are ignorant of

these weapons. The only exposure that officers are receiving to this ever changing threat is by what is published in BLUE LINE MAGAZINE, the R.C.M.P. GAZETTE or by surprise during a confrontation. There is a need to open the eyes of our officers to the threats that could come from

things that we recognize as normal every day items such as the pop can that officer Jeffries saw.

While I was in Florida at the American Society of Law Enforcement Trainers, fourth annual International Training Seminar, I picked up

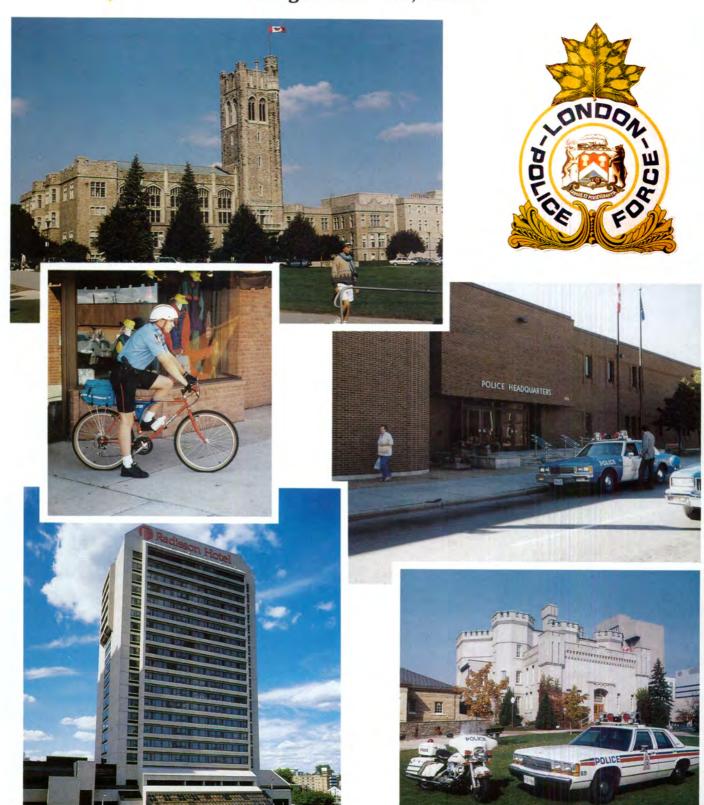




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Canadian Association of Chiefs of Police 86th Annual Convention London, Ontario August 25 - 26, 1991



C.A.C.P.

Exhibitors Directory



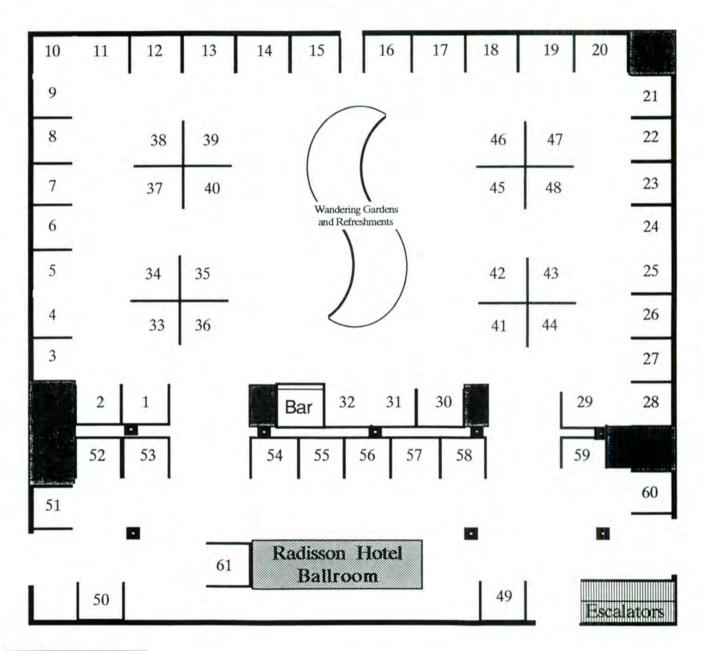
1	Draeger Canada Ltd. (breathalyzer equipment)	B.W. Burnham Insurance Brokers Ltd. & Greenshield	45, 46 Unisys Canada Inc. (computer hardware)
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Canadian Association of Chiefs of Police 86th Annual Convention

London, Ontario

August 25-26, 1991

Exhibitors Floor Plan





Alcohol Countermeasure Systems

14-975 Midway Boulevard Mississauga, Ontario L5T 2C6

Display will include a variety of drug and alcohol testing equipment available to law enforcement agencies.

Booth #22

Artcal Graphics & Screen Printing Inc.

45 Pacific Court, Unit 7 London, Ontario N5V 3N4

The company is a manufacturer of decals and fleet graphics. A specialty of Artcal is producing retro-reflective markings for police departments and other law enforcement agencies across Canada. Other products include crime stoppers promotional items, magnetic signs, computer generated vinyl lettering, display signage and advertising specialties. Booth #41

Barringer Instruments Ltd.

304 Carlingview Drive Rexdale, Ontario N9W 5G2

Barringer Instruments recently introduced its explosivesnarcotics detector, IONSCAN. The instrument is capable of detecting microscopic quantities of explosives or narcotics in

four seconds. The IONSCAN is expected to become a fundamental tool for law enforcement and security agencies in their efforts to interdict illicit narcotics trade and thwart terrorist activities.

Booth #6

Barrday Inc.

75 Moorefield Street PO Box 790 Cambridge, Ontario N1R 5W6

One of Canada's most respected manufacturer of police body armour, Barrday will display a variety of protective equipment available to law enforcement agencies.

Booth #42

Bell Cellular

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Personnel will be on site to answer questions and provide demonstrations of our network enhancements such as Privacy Plus Encryption, and Office Link. Government pricing packages will be distributed along with the key contact names for Bell Cellular throughout Ontario. Bell Cellular will provide a free message posting service on our bulletin board. The phone number of the board will be 1-519-661-7751. See our advertisement on Page 44.

Booth #39

Blauer Manufacturing Co. Inc.

20 Aberdeen Street Boston, Mass.

Booth #19

Brewers' Association of Canada

1200-155 Queen Street Ottawa, Ontario K1P 6L1

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Booth #54

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Booth #40

CACP Crime Prevention Committee

City of Victoria Police Department 625 Fisgard Street Victoria, British Columbia V8W 1R7 Booth #58

Canadian Centre For Justice Statistics

19th Floor R.H. Coats Building Ottawa, Ontario K1A 0T6

The CCJS will show statistics of interest to the law enforcement community. They will also advise on the types of information required from police agencies and the methods required to obtain this statistical information.

Booth #60

Canadian Society For Industrial Security

Pennington Stores Ltd. 5101 Orbitor Drive Mississauga, Ontario L4W 4V1

This organization is the Professional association of corporate security. Their display will give you an insight of the range of services their members supply that is of assistance to public law enforcement agencies.

Booth #56

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Booth #14

Chiefs Incorporated

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Booth #37

Chubb Security Systems

5201 Explorer Drive Mississauga, Ontario L4W 4H1

Chubb will display a variety of services and equipment related to electronic perimeter security.

Booth #3

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Booth #24-25

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Booth #27

23

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Booth #1

DuPont Canada DuPont/Kevlar 129

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Family Consultant Service London Police Force

601 Dundas Street London, Ontario N6B 1X1

The Family Consultant Service, London Police Force and representatives of various social service agencies will provide information about components of the community's integrated response to wife assault and other forms of victimization and crisis. Booth #55

Ford Motor Company

PO Box 2005

St. Thomas, Ontario N5P 3W1

Ford Canada will have a vehicle on display showing the latest police fleet packages available from that company.

Fred Deeley Imports Ltd.

55 Penn Drive Weston, Ontario M9L 2A6

Fred Deeley Imports Ltd. will display its Harley Davidson Motorcycle package presently available for police fleet purchases.

Booth #16

Grant Emblem Ltd.

124 Park Lawn Road Toronto, Ontario M8Y 3H9

Display will include samples of emblems and designs created for numerous law enforcement agencies. **Booth** #12

Identicard Ltd.

89 Galaxy Blvd. Unit 7 Rexdale, Ontario M9W 6A4

Servicing the Police Forces across Canada, for the past 15 years, with photo identification warrant cards, as well as fire departments, hospitals and companies that require security photo ID cards.

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Booth #15

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PO Box 1075, 959 Gena Court Mississauga, Ontario L5S 1N9

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Booth #34



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The original photograph of this picture showed white ridges on a dark background. A police photographer copied the image with PolaPan, then printed the PolaPan slide onto conventional photographic paper to reverse the print.





These type 55 photos show that the suspect's sneaker matches a print found at the crime scene.

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London Crime Stoppers Inc.

PO Box 3415 Terminal A London, Ontario N6A 4K9 Booth #59

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552 Queen Street West Toronto, Ontario M5Y 2B5

Distributor of footwear for police, law enforcement and service industries. Booth #7

3M Canada Inc.

PO Box 5757 London, Ontario N6A 4T1

3M of Canada Incorporated will display some of the many materials currently available for fleet graphics and a series of multi-products aimed at the law enforcement and security industry.

Booth #44

Moreguard High Security Products Ltd.

2378 Holly Lane Ottawa, Ontario K1V 7P1

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Booth #21

Propane's got the drive says Peel Regional Police.



Scott Lindsay, Fleet Manager, Peel Regional Police

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Booths #31, 32

Olympic Computer Systems Corp. 106-7011 Elmbridge Way, Richmond, British Columbia V7C 4V5

COPS (Criminal Offender Photograph System), captures offender images electronically at booking. COPS modules include property, exhibits, vehicles, crime scenes, composite drawings, wanted or missing bulletins, personnel records and ID cards. Eliminates film costs. Have your mug shot taken at the OCS booth 53.

Booth #53

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Elmo, & E.M.I. will be demonstrated. As well as the knowledgeable Pro-Install staff, manufacturers' representatives will also be present to answer your questions.

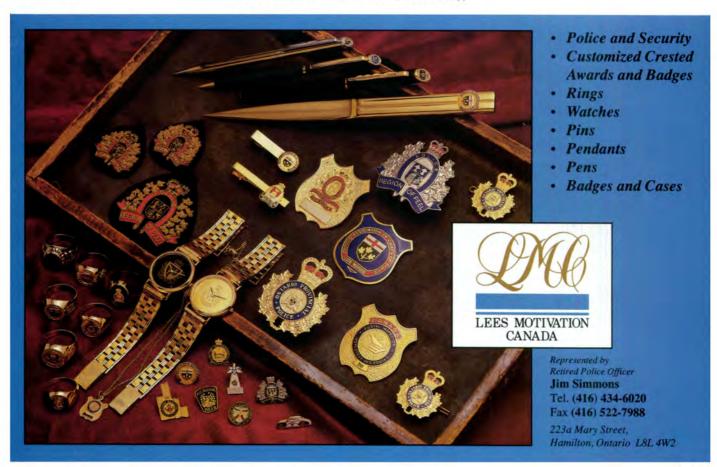
Booths #9,10,11

Polaroid Corporation of Canada Ltd.

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Booth #2



PRC Public Management Services Inc.

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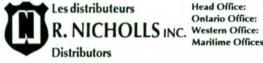
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Service To The Public

Waterloo Regional Police Open New Headquarters

After eight years of planning the Waterloo Regional Police Service opened their new headquarters building in Cambridge, Ontario last month. The \$11 million structure combines more than 98,000 square feet of building on 14 acres of land.

The predominantly blue glass structure presently houses the administrative and specialized functions of the police service. The new Headquarters structure is an addition to the five police stations in this Southwestern Ontario regional Municipality.

The philosophy of the design of the Police Headquarters emphasizes the commitment of the Police Service to the public. The site positioning and the layout of the building are designed to be approachable and inviting. The future addition of the Children's Safety Village will further enhance public use of the site.

The spacious entrance lobby or atrium, which is the primary space within the facility, includes those police units which have the most contact with the public — Community Relations, Public Complaints, Lost and Found Property, Records and a Freedom of Information Office. On



the upper level of the atrium, spaces for public meetings of various kinds are provided including classroom, lounge/meeting rooms and Police Services Board meeting room.

Unlike traditional police buildings, the new Headquarters allows a good deal of interaction and crosscirculation between the police staff and public. Making policing activities more visible is at the heart of the Police Service's desire to be pro-active and sensitive to the public's needs. The building will continue to invite public participation in the activity of keeping the community safe.

The structure was designed by the firm of Horton & Ball, Walter, Fedy, McCargar & Hachborn. The General Contractor was Gilvesy Construction. Further details are available from Roger Farwell (519) 743-4109.

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an item sold at K-mart as a toy water can disarm the officer, use his own pistol shaped and labeled as a pop can. It cost me \$2.95 and has a battery pack which sends a stream of litwenty feet. I have become very accurate with this device within fifteen feet. There is a warning on the carton it was wrapped in that reads "USE WATER ONLY". Officers have been surprised by offenders using mild acids as well as other irritants in these cans. This is only one of the items officers need to know about.

There are also many homemade devices. Many items are prohibited in Canada so only the bad guys have them here. I have managed to put together a pretty remarkable set of photos illustrating some of the potentially deadly weapons that officers are encountering. These items are often very covert and sometimes smugaled across the border into Canada. Some, such as the polycarbonate plastic knives, go right through the metal detectors at airports and in jails. Just because we don't find metal this does not mean a person is unarmed. These plastic knives are made in a variety of shapes and sizes and some can be hammered through three quarter inch plywood.

How often do we check a person's keys to see if some are actually key blanks filed down to become an edged weapon? How often do we make a search of somebody and ignore the pen and pencil set in his pocket? Butterfly knives are made to resemble a pen and pencil set. There are a variety of knives made to look like a regular pen. Belt buckles often double as push daggers and some as brass knuckles or throwing stars. Key chains are often used to hide weapons or handcuff keys. Eye glasses sometimes have the frames altered so that the stem area above a person's ear has been sharpened in order to stab or slash officers.

Some radical groups such as skin heads and bikers place fishing hooks or razor blades into the lining of their clothes to be used against officers during searches. This usually is only used as a distraction so that the subject weapons against the officer or escape custody.

There are a variety of necklaces quid for a distance of approximately and bracelets which conceal knives. Gold chains sometimes have thread attached to them and a weapon lowered down the chest or back in areas often missed during initial searches. Rings sometimes have movable parts which can be used as edged weapons and razor blades are

sometimes taped to I.D. cards or the cards can sometimes be sharpened down at the edges so that they can be used to slash officers.

There are beach bags, purses and valises which are manufactured for use by police. They have hidden compartments made to conceal firearms. These items can get into the wrong hands and be used against officers.

We in law enforcement get lulled into a routine mode far too often and Continued on page 35.

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BMW Targets North American Cycle Market

When Pope John Paul II visited Canada in 1984, tour security organizers stipulated one brand of police escort motorcycle be uses—BMW.

Canadian law enforcement organizations bought ten of the bikes from the German automaker to comply with the edict. For although BMW continues to be the top supplier of emergency services vehicles to many countries, its products are ritually non-existent in North American circles.

Enter Tony Fletcher, national motorcycle manager of BMW Canada Inc.

"We're definitely in the business now," says Mr. Fletcher. Since 1988, when the company first started examining the North American law enforcement market, it realized the move would involve a lot of time and commitment.

Indeed, the first order came through nearly two years later when the Metro Toronto police department ordered four BMW's K100LT (10000 cc) model. Since then the company has also sold bikes to forces in Quebec, Winnipeg, Victoria and Durham Region in Ontario.

The K100LT's specifications include a four-cylinder engine developing 90 horsepower which is delivered seamlessly across the entire rev band. But when it comes time to stop, BMW was the first and continues to be the leader in anti-lock brake technology as it applies to motorcycles.

"You have to see it to believe it," says Mr. Fletcher of the anti-lock braking system (ABS) capabilities. The company makes sure you do; in addition to its product video, BMW often brings its own drivers along to demonstrate the cycle's high speed stopping power under various road conditions.

The company was the first to integrate ABS, which was in use on aircraft and high performance cars,

into motorcycles and is currently the only manufacturer offering the system on its bikes, says Mr. Fletcher.

How does it work? The ABS uses an on-board computer to monitor the front and rear wheel brakes. When the system senses the brakes are about to lock, it reduces pressure in the wheel brake cylinder up to seven times per second and continues until there's no more risk of lock-up.

That means less chance of lost stability during hard braking. Even when full brakes are applied in an emergency straight line stop, the driver can maintain full control.

"If you've been riding a motorcycle, the one thing you keep telling yourself is not to jam on the brakes," savs Mr. Fletcher.

While it may take a "leap of faith" to convince drivers of the contrary, BMW provides police forces with a familiarization course for riders, as well as one on light maintenance of the vehicle.

"We like to spend some time with the officers who'll be riding the motorcycles, especially those with the ABS," notes Mr. Fletcher. "It can be fairly different from what they've been used to."

BMW also provides demonstration models to forces "so they can get their own officers to evaluate it," he adds.

Regardless of marketing, BMW recognizes that in this field, its biggest asset will be the satisfied buyer. "I'm confident we'll do well through word-of-mouth," says Mr. Fletcher.

BMW offers a three-year/100,000 km. warranty on its motorcycles under commercial use. Prices range between \$10,000 to \$13,000 with an additional cost of about \$1,200 for the antilock braking system.

In another first, BMW recently announced the availability of motorcycles with emission controls. The three-way catalytic converter cuts exhaust emission by up to 80 percent over conventional bikes.

For more information, contact Tony Fletcher at BMW Canada Inc., 920 Champlain Ct., Whitby, Ontario L1N 6K9 or call (416) 683-1200.

Continued from page 35.

this is a dangerous state of mind to be in while on the job. We should expect the unexpected during every encounter regardless of how minor the violation. Be polite, but business like. Don't get distracted by excuses or caught up in arguments. Often these are used as distractions in order to use hidden weapons or other tactics against officers. Remember what a street fighter once told me, "Anything is a weapon if it can be used against my opponent."

The secondary reason that officers can benefit by being aware of these types of covert weapons is related to the courts. Officers who have seen these types of weapons and the ways that the weapons are hidden in different areas of the body will be able to refer to either their training or the document where the weapons and techniques were seen when defending the need for thorough searches upon arrest.

I am by no means trying to encourage officers to treat everyone and everything as a high threat nor am I trying to encourage a Rambo response to dealing with suspects. I am trying enhance the individual officer's awareness of items which have or could be used against officers, thus allowing the officer to perceive the weapons before they can be used.

Every time I teach an officer survival program, I spend part of the course on street weapon awareness. Everyone teaching survival programs should have a segment of the course on this topic.

Be alert out there and stay safe.





For some time now, the Brewers of Canada have been asking Canadians to think about their reasons for drinking responsibly - for planning ahead to get home from a party safely, for realizing that a drink has a right time and a right place, and for giving their lifestyle a healthy balance.

And, along with other programs, the message is working. In the area of drinking and driving alone, Government statistics indicate that in the last eight years, the rate of impaired driving charges has gone down by 32%.

There's still much more to be done - by all of us.



...news beat...news beat...news beat...

International Law Enforcement Olympics

Anders Nielsen

Ever run a marathon? You may not want to if I told you how it really feels like from mile 20 to the finish line. I have some pretty exciting news for those crazy hardcore addicts who would ignore that not so subtle warning. Most of you have probably heard of the International Law Enforcement Olympics. The Olympics are held every two years with a different host city each item. There is a gathering of police officers from all over the world for athletic competitions and good times. The 1990 games were hosted by Edmonton and I think they were a huge success. The 1992 games are going to be hosted by Washington D.C. so gear up now.

Police Marathon World Championship

Anders Nielsen

The first Police Marathon World Championship was just held in Mallroca, Spain on December 9, 1990 and I got my butt kicked for 26 miles.

A convention for police officers was planned for that time in Mallorca in order that athletics in policing could be discussed. Representatives from over 90 countries were to attend. The time of the convention coincided with the running of the Costa De Calvia Marathon in Mallorca which has already been named the Spanish National Championship for 1990. The organizers added the police categories and the world championship was on. This was planned over a year in advance but they forgot to notify the Americans and the Canadians.

The American and Canadian organizers received less than six

weeks notice. Blair Gemmel in Ottawa deserves a pat on the back for putting together a team in that short a time.

Five weeks before the race I received a call from Blair. He asked if I was interested in being on the men's team and if Judy MacAulay would be interested in being on the women's team. There was no need to ask Judy... I committed us both on the spot. At that time I was still recovering from the Detroit Marathon and Judy was about to run the Columbus, Ohio marathon. It was quite an honour for two St. Thomas police officers to be on the team. The only thing I will say about the race itself is... hills... and lots of them.

There were not enough Canadian women officers to enter in the women's team event but Judy pulled off a 6th place in the individual women officers category. The men's team managed an impressive 14th out of a field of 35 in the men's police team category.

Everybody was very intense prior to the race but once the distance had been beat, the walls came down and we met police marathoners from 80 countries. There is no question in my mind that the police camaraderie extends far beyond our borders. I felt like I definitely had something worthwhile

in common with all of them and the language barrier was not an obstacle.

The next Police Marathon World Championship is going to be held in Moscow in 1992. Hopefully Canada will be represented by at least ten police officers. Certainly with this kind of notice we will bet a chance to train properly.

I would like to hear from any officers who are interested in being part of the team. Send inquires to: Anders Nielsen PC 189 Crime Stoppers Coordinator, St. Thomas Police, 30 St. Catharine Street, St. Thomas, Ontario M5P 2V8; phone (518) 631-1330 or (519) 631-8477, or fax (519) 633-9028.

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Keeping us informed is keeping you informed.

FLASHES
by Tony MacKinnon



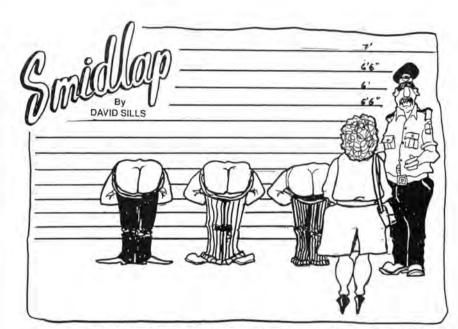




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Right Of Police Officers To A Private Life

Normand Beauchesne –

police officer should have the same rights as any other person to lead a normal life when not on duty. His personal affairs should not be subject to any type of external civilian review legislation, such as is rapidly sprouting in various provinces across Canada. This is not to say that off-duty conduct of police officers should never be the subject of disciplinary action. Rather, it is my submission that, unless that conduct is related to one's police duties in some sense, it should remain a matter of internal police discipline and not part of any civilian complaint process.

For example, the Metropolitan Toronto Police Force has, until January 1, 1991, operated under the Metropolitan Toronto Police Force Complaints Act, 1984, a statute of the Legislature of Ontario. Under that Act, an allegation that police officers had conducted themselves inappropriately could form the basis of a complaint.

Since there was no requirement that officers had to be in the execution of their duties at the time of the incident, one could argue that offduty conduct, no matter where it occurred in the world, could be reviewed by the civilian review body called the Public Complaints Commission. Therefore, such complaints could be processed through all phases of the Act and could theoretically lead to the dismissal of the officers from the Force.

This was more than a mere possibility. For example, the Divisional Court of Ontario recently ruled that an off-duty incident involving two vacationing Metropolitan Toronto police officers who were visiting a friend's cottage, could be the subject of a proper complaint due to the language of the Act.

In that instance, the officers (i) were not wearing police uniforms or any insignia, badges or anything that would have identified them as police officers; (ii) they were over one hundred miles from Toronto: (iii) they did not, at any time in the course of the altercation, identify themselves as members of this Force: (iv) they were complete strangers to the complainant. In fact, the complainant had no idea, until some time after the incident, that these two men were members of the Metropolitan Toronto Police Force. He learned it indirectly from the Ontario Provincial Police officer who was investigating an allegation that an assault and been committed.

This is unfair! It means that the same rationale could apply if an officer has an argument over the location of a fence with his neighbour or if the officer swore at a guest in the officer's home. To go even further, domestic disputes could, as a result of this decision, be treated as complaints. Bearing in mind the serious consequences of such a complaint, the recognition of this factor is

There is no question that the offduty conduct of police officers may be subject to the disciplinary provisions of the legislated powers of a police force, if the said conduct could bring discredit upon the reputation of the Force or its members. This has long been accepted by police officers on the basis of the employer-employee relationship which exists and by virtue of their oath of office.

However, I would respectfully submit that this Act was never intended to apply to the private lives of police officers. Rather, it was clearly intended to govern their conduct while acting or purporting to act in their official capacity as police officers when dealing with the public.

I point out that, under similar

review mechanisms which govern members of the Royal Canadian Mounted Police (Royal Canadian Mounted Police Act, 1986) and police officers in the province of Quebec (Code de Deontologie des Policiers du Quebec, (1990), complaints are limited to matters concerning the conduct of police officers in the performance of any duty or function.

In my opinion, it is a distortion, if not a perversion, of the intent of the Ontario Legislature to make the system of public complaints serve the purpose of what amounts to an inquisition into every aspect of a police officer's private life. No other profession or occupation, that I know of, is or can be the subject of such scrutiny

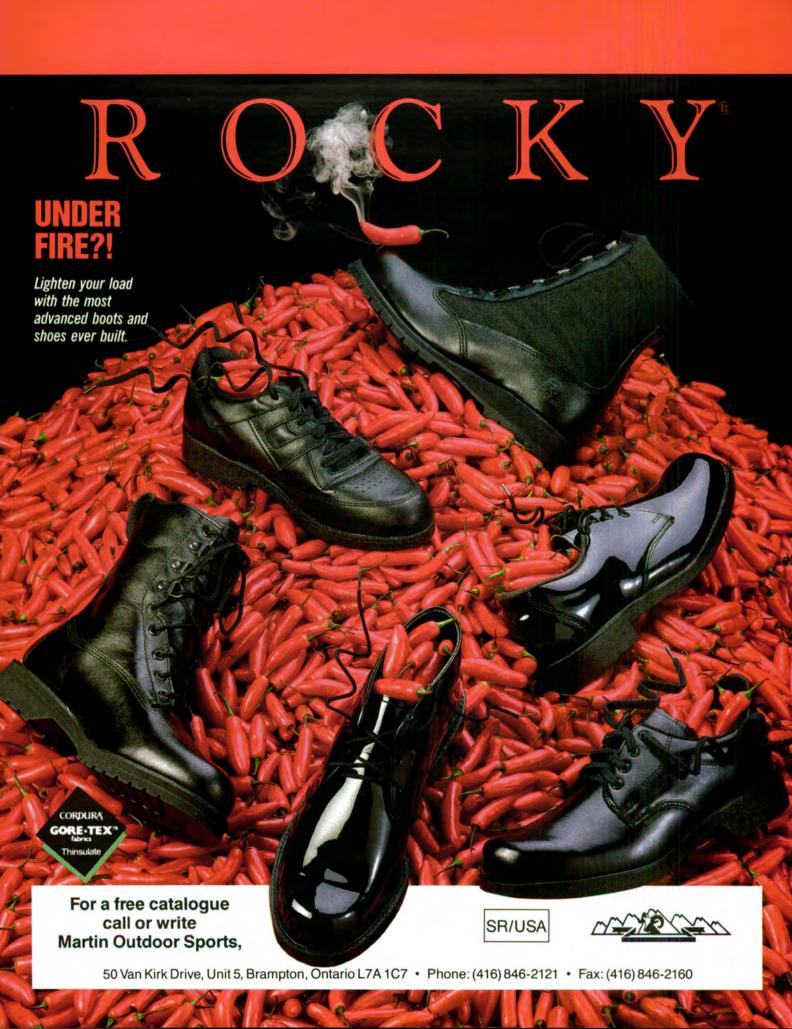
by an outside body.

If I voice my concern openly at this time, it is because the Metropolitan Toronto Police Force Complaints Act, 1984, was, for the most part, incorporated in the recent Police Services Act of Ontario, which was proclaimed On January 1, 1991. However, the word "complaint" is not defined in the new legislation, thus leaving the issue open to even broader interpretation than it was before.

This should be of concern to all police officers in Ontario since this new legislation now applies to all officers in that province. A warning also goes out to those officers from other provinces who are in the midst of considering similar legislation.

In my view, the only solution to remedying this injustice is a legislative amendment which would specify that the conduct complained of must have occurred while the police officers were in the performance or purported performance of any police duty or function.

Mr. Beauchesne is a member of the Ontario Bar and a special advisor to the Chief's staff of the Metropolitan Toronto Police Force, Mr. Beauchesne was a police officer for approximately 12 years and attained the rank of sergeant before taking the position he presently holds.



Police Books from Butterworths

Priscilla Platt

NEW

Police Guide to the Young Offenders Act

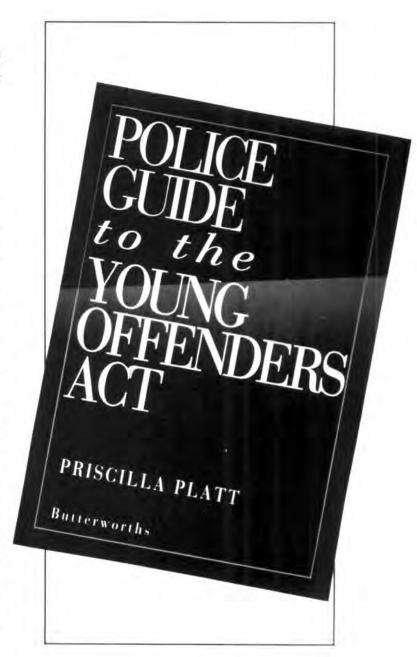
\$24.95*/Pages: 224/Softcover/ ISBN 0 409 89340-4/March 1991

This practical, up-to-date guide has been written specifically for police officers and law enforcement instructors to help them deal with the issues raised by the Young Offenders Act in their daily activities. This work is thorough, authoritative, and practical. Designed to mirror a police officer's experience, it deals with the issues as they would arise in practice: from investigation and arrest up to sentencing. Written in everyday language, it is easy to follow and particularly well organized for fast, easy reference.

Introduction • The Declaration of Principle • Age • Notices to Parent • Fingerprints and Photographs • Protection of a Young Person's Privacy • Offences • The Admissibility of Statements Made by Young Persons • The Information • Bail • Alternative Measures • Medical, Psychiatric and Psychological Assessment • Transfer to Ordinary Court • Pre-Trial Matters • The Trial Process • Sentencing • Review of Dispositions • Records

Contents: Foreword • Preface • Table of Cases •

Priscilla Platt, LL.B., is currently legal counsel to the Ministry of the Attorney General (Ontario), She was admitted to the Bar of Ontario in 1977 and has practiced criminal law extensively, first as defence counsel and then as prosecutor in Youth Court. She is an authority on the Young Offenders Act, having already written the well-received Young Offenders Law in Canada and is co-editor of The Young Offenders Service, both availabe from Butterworths.



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This insightful and important book helps police deal more effectively with ethnic and racial minorities. It offers useful guidelines for "on the street" level of policing and, at the same time, provides officers with administrative considerations. This revised and expanded 2nd Edition thoroughly updates the first. New information has been added on police shootings, Task Force on Race Relations, community based policing and cultural sensitivity, and a new chapter on the Vietnamese.

James A. Fontana

NEW EDITION

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3rd Edition

\$85.00* approx./Pages: 400 approx./ Hardcover/ISBN 0 409 89873-2/August 1991

"...the text has been widely recognized by trial and appeal courts throughout the country as a bible on search and seizure law."

- Ontario Lawyers Weekly

This is the definitive Canadian work on the subject. It analyzes the various processes of issuing and executing search warrants, as well as the different kinds of searches and seizures possible under the Criminal Code and other federal and provincial statutes. The effect of the Charter is closely scrutinized. The 3rd Edition enhances the previous edition to include current caselaw and Charter decisions, warrantless searches, a comprehensive and detailed study of all aspects of the law of search and seizure, the formal requirements for search warrants, the role of the issuing justice, the role of the executing officer, special searches under the ITA, FDA, NCA, CCC, and the effects of the Charter on the search process.

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Officer discretion essential to justice system

An Alberta court decision has reinstated that province's public drunkenness offence and brought clarification to an officers power of discretion.

The case involved a lower court decision from last year whereby a charge of public drunkenness was dismissed in a Lethbridge court. The judge at this hearing decided that the use of the word "intoxication" was too vague. He felt that due to this vagueness the law was open to abuses by police officers. The judge felt due to the absence of clear standards, enforcement "could be based upon the personal attitudes of the peace officers."

The judge continued in his ruling by pointing out that an officer was permitted to release the accused into the care of a responsible person. This, the judge ruled, "is a confusion of enforcement and by the same token, an unequal vulnerability to penal consequences. Without a clear standard for prosecution, the peace officer is empowered to act capriciously, subjectively or even with prejudice." With this the judge dismissed the charge.

Upon appeal to the Alberta Court of Queen's Bench it was determined the judge erred in his judgement. This higher court found the word "intoxicated" had been defined as far back as 1936 when it was said to be a "condition of being stupefied by drink." It found further definitions in cases from 1959. In this case the court defined drunkenness to be "a combination of several tests and observations (which) shows a marked departure from what is usually considered as normal."

The appeal court then looked at the judges remarks regarding an officer's discretion. It cited the 1988 Supreme Court of Canada case of Regina Vs. Beare in which it was decided that laws that give police officers a discretion do not offend the principles of fundamental justice.

"Discretion," the ruling stated, "is an essential feature of the criminal justice system. A system that attempted to eliminate discretion would be unworkably complex and rigid."

The Alberta court decided that if an

officer were to misuse his discretion there were enough legal sanctions that could be brought. The court ruled the charge was proper and a conviction registered.

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Hot Wired Metal Doors — They Can Be Killers!

It started about one to two years ago. It's cropping up with increased frequency of late. The "bad guys" are taking 110 volt house current, running it up through step-up transformers and boosting it to 220 volts or even to 440 volts. Metal doors are hitched directly to this "hot" current and are very dangerous!!

At 220 volts you might get off lightly with just a shocking jolt, a minor burn or ...get shocked into dropping your metal ram on your own foot!

At 440 volts, things get scary. You could receive a serious electrical burn, a mind numbing shock or...you could be electrocuted!

SOLUTION: Go to the nearest electrical supply store ... one that serves professionals and contractors. Obtain a test light screwdriver that is rated up to at least 440 volts. (I#400 from Interstate Electric Co. is reliable and rated from 100v. to 500v. and costs only \$9.95.) Or ...you may use RAM-IT and RAM-IT II battering rams. They are completely electrically nonconductive and safe. They are available from InChek Limited in Winnipeg. For further information about this product contact Bert Wold at (204) 837-7993 or FAX (204) 837-6813

Unique Entry Control System

COUNTERFORCE, a North American wide network of alarm dealers, and CANSEC SYSTEMS, a manufacturer of card access control systems, have teamed up to design and manufacture "CardAlarm".

"CardAlarm" is a unique entry control system that works in conjunction with the existing alarm system to control not only the arming and disarming of the system, but also the locking and unlocking of the entrance door. Installed outside of the protected space, "CardAlarm" will not unlock the door until the alarm system has been disarmed, preventing anyone from entering the protected space while the system is armed. Arming of the system must also be done from outside the protected area, thereby preventing anyone from arming the system while they remain inside where they may set off a false alarm while exiting. In addition, "CardAlarm" has a delayed arm feature that warns anyone left in the protected space that the alarm system

is about to arm, thereby allowing authorized users to abort arming before causing a false alarm.

Because "CardAlarm" uses card access technology, it also offers the benefit of key control. No longer is it necessary to change the locks when someone leaves your employ. You simply cancel their access code and they are permanently locked out. "CardAlarm" also has the ability to provide an audit trail telling you who opened, who closed and when.

It was the "Grand Award Winner" in Canadian Security Magazine's 1991 showcase of new products. For an information package contact Randy McNaughton, Counterforce, 10 Gateway Blvd., Suite 430, Don Mills, Ont.; phone (416) 467-9738, fax (416) 429-5271.



1991 CALENDAR OF UP-COMING EVENTS

July 16-19, 1991 Canadian Identification Society Saint John, New Brunswick

The Saint John Police Force will be host to "Conference '91" the annual conference and seminar for the Canadian Identification Society. Contact person is Constable Janet N. Holt at (506) 648-3297 or FAX (506) 648-3304.

August 19-22, 1991 Pedestrian and Bicycle-Involved Traffic Collisions Ottawa, Ontario

The Canadian Association of Technical Accident Investigators and Reconstructionists (CATAIR) has announced it will be holding a three day hands on seminar at the Canadian Police college regarding the investigation of pedestrian and bicycle-involved traffic collisions. The course covers at-scene techniques and documentation requirements. There is a limited number spaces available for this course and attendees need not be members of CATAIR. For further information contact Brian Linklater, 1636 Baie Vert Cr., Ottawa, Ontario K1C 3K2.

August 25-30, 1991 Canadian Association of Chiefs of Police London, Ontario

The London Police Force will host the Canadian Association of Chiefs of Police annual convention. It will include several key-note speakers and a three day trade show. For further details call Supt. Austin at (519) 661-5677 or FAX (519) 438-7230.

August 30-September 1, 1991 Canadian National Police Combat Championships Winnipeg, Manitoba

The Winnipeg Police Revolver Club will be host to this annual event that will be held at the Winnipeg Police Firearms Training Facility. This event will have over \$15,000 worth of prizes. This event is limited to 300 pre-registered entrants only. For further information contact Barry Chikowski, 71 Manorview Close, Winnipeg, Manitoba, R2P 0B4 or phone (204) 633-3504.

September 1-7, 1991 International Narcotics Enforcement Officers Association Conference Montreal, Quebec

The INEOA annual conference will be held at the Queen Elizabeth Hotel in Montreal, Quebec. Advance registration is \$150.00. For further information contact Marilyn Young, rCanada Customs, at (613) 954-6331.

September 12-13, 1991 International Police Diver Symposium Burlington, Ontario

This event will be held at the Canada Centre for Inland Waters in Burlington. The event is presented annually and is supported by several local police agencies and associations. The symposium gathers representatives from around the world and includes demonstrations, seminars and a trade show. Further details will be given in future issues. Contact: Rick Rozoski at (416) 575-1434.

September 23-26, 1991 PROFILE 2000 Toronto, Ontario

The Metropolitan Toronto Police Sexual Assault Squad will present a four day sex crimes seminar. The seminar will be held at the Metropolitan Toronto Police Head-quarters Auditorium. Several key-note speakers and international experts in the field are to be featured. Further information to be announced in upcoming issues. For further details and registration information, contact Det. Wendy Leaver at (416) 324-6060 or FAX (416) 324-0697.

October 21-23, 1991 Institute For The Prevention Of Child Abuse Toronto, Ontario

The 9th Annual Conference of the Institute for the Prevention of Child Abuse will be held in Toronto, Ontario. Further details to be announced in upcoming issues.

November 13-15, 1991 1991 APCO Canada Conference North York, Ontario

The Associated Public Safety Officer's of Canada will be holding their annual conference at the Inn On The Park in North York Ontario. This will be of particular interest to persons involved in radio communications for emergency services. Any members wishing to attend the conference or become a member of this organization are encouraged to contact David Ralph at (416) 392-2199 or FAX (416) 392-2027 or David Smith at (416) 392-2174.

February 17-20, 1992 Policing in the Global Community The Challenge Of Leadership

Simon Fraser University and the Justice Institute of B.C. will be holding this seminar which is designed for police managers. It will address the critical issues of vision, organizational leadership and creatvie adaptation to change. Symposium program and registration information will be available in September. Further information call B.C. Police Academy (604) 228-9771 Ex.257 or FAX (604) 660-1875 or Simon Fraser University at (604) 291-3792 or FAX (604) 291-3851.

March 2-5, 1992 JUSTICE: EXTENDING THE VISION A National Conference on Victimization and Recovery Victoria, British Columbia

This conference is targetted to everyone in the fields of justice, social services and mental health. Prominent keynote speakers and workshop leaders will address emerging issues in the areas of victimization and recovery in Canada. Workshops will include Family and Sexual Violence, Victims as Witnesses, The Victim/Offender Continuum. For further information contact Shelley Rivkin, Justice Institute of B.C. (604) 222-7251. (Note: This is not a COVA Conference)

March 17-19, 1992 EMEX '92 International San Francisco, California

The 1992 International Emergency Management Exposition and Conference, featuring products and services for emergency disaster preparedness, will present a comprehensive conference program. The three day conference will present demonstrations, lectures, seminars and a trade show. For further details contact Carol Davis-Beach (617) 449-6600 or FAX (617) 449-6953.

For inclusion in this column we must have at least two months advance notice. Please keep the description of your event to 30 words. (Not including Title, Contact Name and Phone/FAX) It may be faster to FAX so feel free to use our 24 hour Editorial FAX line - (416) 293-0526.

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The hardworking, highly reliable BO 105 is available in two models, the BO 105 CBS and the more powerful BO 105 LS, which provides outstanding performance in hot environments and high density altitudes.

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Most motorcycle manufacturers put their engineering skill to work getting you going. At BMW we put our best minds to work getting you stopped. Safely.

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The ABS system uses an on board computer to monitor front and rear wheel brakes. When ABS senses the brakes are about to lock, it reduces pressure in the wheel brake cylinder up to 7 times a second, and continues to do so until the risk of lock-up has been eliminated.



Front and rear toothed sensors are constantly monitored by an electronic control unit to determine when intervention by ABS is necessary.

From the officer's perspective, the only change in sensation is an incredible increase in straight line stopping ability. Even applying full brakes in an emergency straight line stop, full control of the motorcycle can be maintained.

BMW motorcycles are in active use by police departments in 100 countries around the world. We know what you're facing on the streets in congested traffic areas, and what unexpected demands are put on you and your machine.

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The BMW K100LT: The police motorcycle incorporates the ABS system designed to give the officer more control in any road conditions, from dry pavement to rain, sleet, sand or oil patches.



The outrigger-equipped motorcycle, without ABS, has locked up the wheels and lost stability during hard braking on wet pavement (right). The ABS-equipped bike remains upright and controllable under the same conditions (left).



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